

Message Text

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ACTION EA-12

INFO OCT-02 EUR-12 ISO-00 CIAE-00 DODE-00 PM-05 H-01
INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02
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R 250835Z JAN 78
FM AMEMBASSY TOKYO
TO SECSTATE WASHDC 4636
INFO AMEMBASSY MOSCOW
AMEMBASSY SEOUL
AMEMBASSY TAIPEI
AMEMBASSY SINGAPORE
USLO PEKING
AMCONSUL HONG
CINCPAC HONOLULU

C O N F I D E N T I A L TOKYO 1249

CINCPAC FOR POLAD

E.O. 11652: GDS
TAGS: PEPR, PGOV, JA, CH, UR
SUBJECT: GOJ SEEKS CHINESE READ-OUT ON PEACE AND FREINDSHIP TREATY

REF: A. TOKYO 0722 (NOTAL); B. 77 TOKYO 19503

1. FONOFF CHINA DEVISION DEPDIR SUGIYAMA TOLD EMBOFF
JANUARY 24 THAT JAPANESE MISSION IN PEKING HAD MADE CLEAR
TO CHINESE PM FUKUDA WAS WILLING TO CONCLUDE PFT, BUT
WANTED TO NEGOTIATE INFORMALLY ON LANGUAGE TO SOFTEN
IMPACT OF ANTI-HEGEMONY CLAUSE. SUGIYAMA SAID THERE WAS
STRONG FEELING WITHIN GOJ THAT, FOR DOMESTIC POLITICAL
REASONS, ONCE FORMAL NEGOTIATIONS BEGAN, THEY HAD TO BE
CARRIED THROUGH TO SUCCESSFUL CONCLUSION. THEREFORE
JAPANESE WANTED TO NEGOTIATE WITH CHINESE INFORMALLY
AND SECRETLY -- LEST PUBLIC REVELATION OF PRESENT
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JAPANESE OFFER DESTROY CONFIDENTIALITY OF NEGOTIATIONS.
ACCORDING TO SUGIYAMA, HOWEVER, CHINESE HAD NOT YET
RESPONDED TO GOJ PROPOSAL.

2. SUGIYAMA S
ASSESSMENT PRIMARILY ON VIEW THAT NPC WOULD PROBABLY
NOT BE OVER UNTIL THEN. IN JANUARY 23 CONVERSATION

WITH EMBOFF, SOVIET COUNSELOR KOMAROVSKY OFFERED SIMILAR INTERPRETATION OF STATE OF PLAY. COMMENTING ON CAUTIOUS LINE ON PFT TAKEN BY FUKUDA IN DIET POLICY SPEECH, KOMAROVSKY SAID THIS PROBABLY WAS RESULT OF INFLEXIBLE PRC STANCE CAUSED BY PREOCCUPATION WITH INTERNAL MATTERS; HE DOUBTED IT WAS ATTRIBUTABLE TO ANY WORDS OF WARNING SONODA MAY HAVE HEARD IN MOSCOW.

3. COMMENT: WE ARE INCLINED TO AGREE WITH SUGIYAMA'S ASSESSMENT THAT CHINESE INTERNAL PREOCCUPATIONS ARE AT PRESENT CAUSE FOR STALL ON PFT. FONMIN'S TRIP TO MOSCOW (REF A) CLEARED DECKS OF GESTURE GOJ HAS ALWAYS FELT WAS NECESSARY TO SHOW EVEN-HANDEDNESS. HOWEVER, CONCLUSION ON PFT -- AND EVEN RESUMPTION OF TALKS-- STILL REQUIRES INDICATION THAT PRC IS WILLING TO OFFER SOME SLIGHT DEGREE OF FLEXIBILITY WHICH COULD HELP TO BLUNT SHARPER ASPECTS OF ANTI-HEGEMONY CLAUSE. JAPANESE VIEWS WERE PROBABLY MADE KNOWN TO CHINESE IN EARLY JANUARY; LACK OF PRC RESPONSE TO DATE WOULD SEEM TO INDICATE CHINESE LEADERSHIP HAS NOT YET FOCUSSED ON ISSUE OR, IF IT HAS BEEN ADDRESSED, THAT THERE IS SOME DIFFICULTY IN FIRING UP CONSENSUS.
MANSFIELD

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